# NOTICE OF DECISIONS AGREED AT THE GREATER MANCHESTER COMBINED AUTHORITY HELD ON FRIDAY, 29TH MAY, 2020

Greater Manchester Mayor Andy Burnham (In the Chair)

Greater Manchester Deputy Mayor Baroness Bev Hughes

Bolton Councillor David Greenhalgh
Bury Councillor David Jones
Manchester Councillor Richard Leese
Oldham Councillor Sean Fielding
Rochdale Councillor Allen Brett
Salford City Mayor Paul Dennett
Stockport Councillor Elise Wilson

Tameside Councillor Brenda Warrington Wigan Councillor David Molyneux

#### **OFFICERS IN ATTENDANCE:**

GMCA – Chief Executive Eamonn Boylan
GMCA - Deputy Chief Executive Andrew Lightfoot

GMCA - Monitoring Officer Liz Treacy Steve Wilson **GMCA** - Treasurer Bolton Tony Oakman Lynne Ridsdale Bury Manchester Joanne Roney Oldham Carolyn Wilkins Salford Jim Taylor Stockport Pam Smith **Tameside** Steven Pleasant

Trafford Sara Todd

Wigan Alison McKenzie-Folan

Office of the GM Mayor Kevin Lee
GMCA Simon Nokes
GMCA Julie Connor
GMCA Sylvia Welsh
GMCA Nicola Ward
GMCA Ross Macrae

# 1. APOLOGIES

That the apologies be received and noted from Steve Rumbelow (Rochdale) and Geoff Little (Bury).

# 2. CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

1. That the GMCA record its thanks to all those who participated, especially Cllr David Greenhalgh, as the Portfolio Lead for Culture and Rose Marley, in the Together in One

Voice event o 28 May, celebrating how communities have pulled together through these unprecedented times.

- 2. That recognition be given to Councillor David Greenhalgh and the cultural team, in partnership with business, the Arts and charities for ensuring young people who don't have on-line access to benefit from activities through the delivery of over 22,000 cultural packs.
- 3. That the GMCA record its thanks to all GM Local Authority Leaders and Staff, public bodies of GM, Community & Voluntary Organisations who continue to work together to support people in response to the Covid-19 crisis, with special thanks to front line services supporting those most vulnerable.
- 4. That the current position on Covid-19 related response be noted and that it also be noted that hospital admissions for non-covid related issues have begun to increase, with the public encouraged to present to their doctor if they experience any health issues and Covid-19 symptoms to ensure they are assessed appropriately.
- 5. That it be noted that the GM 'Test and Trace' scheme will work in conjunction a national system and that the local element of the scheme was crucial to ensure all communities could be reached.
- 6. That it be noted that work was underway to ascertain the level of resources, both financial and personnel to support Mass Testing and Contact Tracing to inform the 'Ask' of Government.
- 7. That it be noted that the Government has responded to GM's request for a further financial package, providing support up to August 2020, to support Metrolink services which has enabled the frequency to be increased to a 12 minute service.
- 8. That it also be noted that discussions will continue with Government regarding longer term public transport funding, with an update on progress to be reported to the GMCA.
- 9. That it be noted that GM has some concerns regarding the Government's Registration Prospectus for the Building Safety Fund announced on 11 March to address building cladding safety, specifically in relation to the size, scope, 'first come first served' approach, restricted eligibility in terms building height and individuals who have already commissioned works, timetable and the tight application window from 1 June to 31 July 2020.
- 10. That City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure and Chair of the High Rise Task Force to respond to the Secretary of State regarding the Prospectus for the Building Safety Fund on behalf of the GMCA.
- 11. That it be agreed that the report circulated on GM Bounce Back Loans Scheme be considered as an item of Urgent Business.

## 3. DECLARATIONS OF INTEREST

That Councillor Richard Leese and City Mayor Paul Dennett declared a personal interest as Dire of the Growth Company in relation to item 16a (GM Bounce Back Loans).

#### 4. APPOINTMENTS TO THE GMCA

- 1. That the appointment of Councillor Eamonn O'Brien, the newly appointed Leader of Bury Council to the GMCA be welcomed.
- 2. That the GMCA record its thanks to Councillor David Jones for his work on behalf of the GMCA, and as the Portfolio Lead for Children and Young People.
- 3. That the appointment of Councillor Nigel Murphy, as Manchester City Council's substitute member, to the GMCA be noted.
- 4. That the GMCA record formerly acknowledge and recognise the work on reform and A Bed Every Night that Councillor Sue Murphy undertook to benefit residents from across GM.

# 5. APPOINTMENTS: GMCA PORTFOLIOS, GMCA OVERVIEW & SCRUTINY COMMITTEES, GMCA AUDIT COMMITTEE & TRANSPORT FOR THE NORTH SCRUTINY COMMITTEE

- 1. That it be noted that the appointment of Portfolio Leads, Assistants and Lead Chief Executives by the GM Mayor and GMCA Head of Paid Service, will continue for 2020/21, with a review to be undertaken in May 2021.
- 2. That the GMCA record its thanks to Lord Peter Smith, Wigan MBC, for leading the work on the health portfolio and steering health devolution in GM.
- 3. That the re-constitution of the GMCA Audit Committee and the reappointment of Councillors Colin McLaren (Oldham) (Lab), Sarah Russell (Manchester) (Lab), Chris Boyes (Trafford) (Con) and Mary Whitby (Bury) (Lab) and substitute members were James Grundy (Wigan) (Lab) and Peter Malcom (Rochdale) (Lab) to the GMCA Audit Committee be approved for the period up to 31 May 2021.
- 4. That it be noted that the Audit Committee has 4 Independent members; Gwyn Griffiths and Catherine Scivier, appointed in June 2017 for a term of office of three years, to be reviewed later this year and reported to the GMCA; and Grenville Page and Susan Webster appointed in January 2020 for a term of office of three years.
- 5. That it be agreed to re-constitute and appoint to the three Overview & Scrutiny Committees as detailed below for the period up to 31 May 2021:

CORPORATE ISSUES & REFORM OVERVIEW & SCRUTINY					
1	Bolton	Bev Fletcher (Con)			
2 3	Bury	Vacancy (Lab) Tim Pickstone (Lib Dem)			

4	Manchester	Vacancy (Lab)				
5 6	Oldham	Colin McClaren (Lab) Chris Goodwin (Lab)				
7	Rochdale	Kallum Nolan (Lab)				
8 9	Salford	Dave Jolley (Lab) Tanya Burch (Lab)				
10 11	Stockport	Dena Ryness (Lab) John McGahan (Con)				
12	Tameside	Teresa Smith (Lab)				
13 14	Trafford	Anne Duffield (Lab) Dave Morgan (Cons)				
15	Wigan	Joanne Marshall (Lab)				

ECONOMY, BUSINESS GROWTH & SKILLS OVERVIEW & SCRUTINY							
1	Bolton Samantha Connor (Con)						
2		Susan Howarth (Lab)					
3	Bury	Mary Whitby (Lab)					
4	Manchester	Luke Raikes (Lab)					
5		June Hitchen (Lab)					
6	Oldham	George Hulme (Lab)					
7	Rochdale	Daniel Meredith (Lab)					
8		Mike Holly (Con)					
9	Salford	Jim King (Lab)					
10	Stockport	Kerry Waters (Lab)					
11		Becky Senior (Lib Dem)					
12	Tameside	Stephen Homer (Lab)					
13	Trafford	Barry Brotherton (Lab)					
14	Wigan	Charles Rigby (Lab)					
15		Michael Winstanley (Con)					

HOUSING, PLANNING & ENVIRONMENT OVERVIEW & SCRUTINY							
1	Bolton John Walsh (Con)						
2 3	Bury	Martin Hayes (Lab) Dorothy Gunther (Con)					
4 5	Manchester	Mandie Shilton-Godwin (Lab) Jon-Connor Lyons (Lab)					
6	Oldham	Barbara Brownridge (Lab)					
7	Rochdale	Linda Robinson (Lab)					
8	Salford	Sharmina August (Lab)					
9 10	Stockport	Janet Mobbs (Lab) Charles Gibson (Lib Dem)					
11 12	Tameside	Mike Glover (Lab) Liam Billington (Con)					
13 14	Trafford	Kevin Procter (Lab) Amy Whyte (Lab)					
15	Wigan	Fred Walker (Lab)					

6. That the appointment of up to 16 members to the GMCA scrutiny substitute's pool, as detailed below for the period up to 31 May 2021 be agreed:

	LABOUR	LABOUR CONSERVATIVE	
Bolton	Akhtar Zaman	Diane Parkinson	n/a
Bury	TBC	Roy Walker	n/a
Manchester	n/a	n/a	Greg Stanton
Oldham	TBC	n/a	Hazel Gloster Sam Al- Hamdani
Rochdale	Ray Dutton	Pat Sullivan	n/a
Salford	n/a	Ali Leitner Karen Garrido	n/a
Stockport	n/a	n/a	n/a
Tameside	Adrian Pearce	Ruth Welsh	n/a
Trafford	n/a	Sean Anstee	n/a

7. That it be

noted that there were still some vacancies to be resolved, which will be reported to the GMCA at its meeting on 26 June 2020.

- 8. That the appointment of the GM Mayor to the Transport for the North Board be noted.
- 9. That the appointment of Councillor Roger Jones (same as 2019/20) to act as the GMCA's member and Councillor Elsie Wraighte (substitute member), to the Transport for the North Scrutiny Committee for the period up to 31 May 2021 be agreed.

#### 6. MINUTES OF THE MEETING OF THE GMCA HELD ON 14 FEBRUARY 2020

That the minutes of the GMCA meeting held 14 February 2020 be approved.

## 7. GMCA OVERVIEW & SCRUTINY COMMITTEES - MINUTES: FEBRUARY 2020

That the minutes of the Overview and Scrutiny Committee meetings (Corporate Issues & Reform – 11 February 2020 and Planning, Housing & Environment – 13 February 2020) be noted.

## 8. REPORT ON DELEGATED DECISIONS TAKEN DURING MARCH - MAY 2020

That the decisions taken under delegated powers during the period March – May 2020 be noted.

## 9. GM RECOVERY RESPONSE

That the work to date in developing GM's recovery response, and approach to be adopted going forward be endorsed, noting that the response and approach will continue to evolve.

# **10** GM CLEAN AIR PLAN: UPDATE

- 1. That the progress of the GM Clean Air Plan be noted.
- 2. That the progress in the development of the Clean Commercial Vehicle and Hardship funds be noted.
- 3. That the initial funding award of £41m for clean vehicle funds to award grants or loans to eligible businesses be noted.
- 4. That it be noted that the Government has accepted the need for vehicle replacement funds for Hackney Carriages, and Light Goods Vehicles, and has requested further development of shared evidence on the needs within that complex sector before responding and does not support the sustainable journeys measure.
- 5. That it be noted that TfGM was seeking confirmation that the funding award for Bus Retrofit was a continuation of Clean Bus Technology Funds to be distributed as soon as possible as per previous arrangements.

- 6. That it be noted that the Government would not support electric vehicle charging infrastructure through Clean Air monies, however the Government has committed to work with GM on securing funding from OLEV.
- 7. That the GM Local Authorities be commended to move to a statutory public consultation on the GM Clean Air Plan as soon as reasonably practicable.
- 8. That the GM Local Authorities' decision to commence a public consultation should be taken once there is a clear timeframe for exiting lockdown and moving to the next phase of the COVID-19 response.
- 9. That it be noted that the implementation of a GM CAZ will be delayed to 2022 with a revised implementation date to be confirmed in the consultation commencement report.
- 10. That the Department for Transport's positioning paper "Decarbonising Transport Setting the Challenge" be noted.
- 11. That the assessment of the possible impacts of COVID-19 to inform a technical briefing note for decision makers be noted.
- 12. That the GM Local Authorities intention to consult on GM's proposed Minimum Licencing Standards, alongside the Clean Air Plan consultation be noted and that the GM Local Authorities be commended to agree the proposed position for consultation, on when taxi/PHV fleets should be Zero Emission Capable as contained in paragraph 11.12.
- 13. That it be agreed that the inclusion of the Strategic Road Network was imperative to successfully addressing the clean air agenda.
- 14. That it be noted that discussions have continued with the Department for Transport including Transpennine goods and heavy goods vehicles and the inclusion of the Mottram By-Pass, which will be delivered in the current investment period, with a commitment that it will be included in the Clean Air Zone.
- 15. That that it be noted that discussions with Government regarding funding with a view to ensure the costs will not be borne by Local Authorities, businesses and taxi/private hire companies.

# 11 GM BIKE HIRE - PROCUREMENT

- That the proposal to move to commence the formal procurement of a GM Bike Hire scheme, in accordance with the proposed delivery strategy set out in the report, be endorsed.
- 2. That it be noted that Tameside would be willing to participate as a pilot area for phase 2 of a GM Bike Hire Scheme.
- 3. That the increased number of individuals walking and the need to move safely around the conurbation be recognised.
- 4. That it be noted that work was underway with the Cycling & walking Commissioner to explore opportunities to widen the availability of bikes to all the residents of GM.
- 5. That it be noted that discussions continue with Ministers around the increased use of cars and management and traffic management enforcement powers to create a safe space for everybody.

6. That it be noted that electric bikes were included in the scheme.

#### 12 A BETTER DEAL FOR BUS USERS: UPDATE

- 1. That the revised approach being adopted by TfGM to develop GM's Statement of Intent to Department for Transport for £1,589,849 for supported bus services, in the light of the wider implications on the bus network, and commercial bus operators, of the on-going coronavirus situation be noted.
- 2. That it be agreed that the submission of the proposed bus routes to be included in the Statement of Intent be circulated to Leaders in advance of submission to the Department for Transport.
- That it be agreed that the final approach and submission of the Statement of Intent to Department for Transport by 26 June 2020, be delegated to the Chief Executive Officer, GMCA and TfGM, in consultation with the Mayor, Portfolio Lead for Finance and Chair of the Greater Manchester Transport Committee (GMTC).
- 4. That the work which is being undertaken to determine whether there were feasible proposals for the other funding opportunity for which GMCA was eligible be noted and that it be agreed that the approval for the final approach and submission of any expression of interest by 4 June 2020, be delegated to the Chief Executive Officer, GMCA and TfGM, in consultation with the Mayor, Portfolio Lead for Finance and Chair of the Greater Manchester Transport Committee (GMTC).
- 5. That it be noted that a report on the progress of work on Bus Reform would be submitted to the GMCA as soon as possible.

# 13 A BED EVERY NIGHT PHASE 3 HOMELESSNESS PROGRAMME

- 1. That the approach to Phase 3 of A Bed Every Night to provide a Covid-safe environment for people who were rough sleeping or are at imminent risk of rough sleeping be noted.
- 2. That the approach to Phase 3 of A Bed Every Night to be provided through both grant and welfare reclaim funding to ensure viability for self-contained/non-shared accommodation model be noted.
- 3. That it be agreed that the expenditure allocations of £4,750,000, with any further minor amendments to Local Authority grant payments, be delegated to the Treasurer in consultation with the GM Mayor and Portfolio Lead for Housing, Homelessness and Infrastructure.
- 4. That it be noted that the GMCA will underwrite from Mayoral reserves any shortfall arising from Greater Manchester Mayors Charity fundraising to support 60 'No Recourse to Public Funds' beds between October 2020 March 2021.
- 5. That it be agreed that a guarantee for long term funding be sought from Government to enable GM to continue its support to homeless people.

# 14 GREATER MANCHESTER'S ADULT EDUCATION PLAN FOR THE ACADEMIC YEAR 2020/2021

1. That the proposed approach for the management and administration of devolved

- Adult Education Budget (AEB) for the 2020/2021 academic year be approved.
- 2. That the proposed provider allocations for the 2020/2021 academic year be approved.
- 3. That it be noted that the GMCA has already approved a 2 year stable approach for Grant funded providers to bed in GMCA approaches to AEB and that it be agreed that the GMCA extend this to Independent Training Providers ensuring performance management in year where appropriate.
- 3. That it be agreed to delegate authority to GMCA Treasurer in consultation with the Leader & Chief Executive Portfolio Leads for Skills, Work & Digital to agree in year changes to:
  - Make decisions relating to distribution of funding for continuing learners. Current indicative allocations indicated in Appendix 2.
  - Make decisions relating to procurement of any new AEB activity which relates and responds to local needs, to the skills gaps outlined in the GM LIS and specific needs identified by GM priority groups i.e. care leavers, over 50's, offenders etc.
  - Make in-year provider exception funding decisions.
  - Make decisions on provider re-allocations mid-year and at the end-of-year reconciliation.
- 4. That it be noted that the Deputy Mayor for Police and Crime would raise the issue of ensuring effective links between the Probation Service and Adult Education Programme with their new director, Chris Edwards

## 15 ECONOMIC RESILIENCE DASHBOARD

- 1. That the latest update of the Greater Manchester Economic Resilience Dashboard be noted.
- 2. That it be agreed that the Economic Resilience Dashboard be a standing item on future agendas of the GMCA.

# **16 FINANCIAL UPDATE**

- 1. That the estimated financial impacts of COVID 19 on GMCA and TFGM budgets be
- 2. That the utilisation of £1 million of transport reserves held by GMCA and TfGM to fund the shortfall in Metrolink net revenues in the period to 31 March 2020 be approved.
- 3. That it be agreed that authority be delegated to the GMCA Treasurer, in conjunction with the TfGM Finance and Corporate Services Director to make the necessary 'Capital / Revenue switch' to enable the funding of GMIP development costs of up to £7m from the Transforming Cities 2 fund.
- 4. That the proposed approach to finance in the recovery phase of the COVID 19 response be noted.
- 5. That it be agreed that a Special meeting of the GMCA be held on Wednesday 24 June to specifically discuss the financial challenge for Local Authorities and the GMCA.
- 6. That it be noted that Councillor David Greenhalgh would support the GMCA in

lobbying for funding to support the shortfall in Local Authority budgets, however, there was also a need for GM to prioritise its 'Asks' of Government recognising the current economic pressures that they were also facing.

## a) GREATER MANCHESTER BOUNCE BACK LOANS

Councillor Richard Leese and City Mayor Paul Dennett declared a personal interest as Directors of the Growth Company and left the meeting for discussion of this item..

- 1. That the establishment of a Greater Manchester Bounce Back Loan Scheme under the Government scheme be approved in principle.
- 2. That the amendment to the GMCA capital programme to fund £10m of capital for the scheme, subject to appropriate funding arrangements, be approved.
- 3. That the delivery of the scheme via the Growth Company Business Finance Team be approved.
- 4. That it be agreed to delegate authority to the Chief Executive Officer, GMCA & TfGM and the GMCA Treasurer to authorise a contract to be awarded directly to the Growth Company by way of exemption from GMCA constitution Contract Procurement Rules (Part 6 section B) on the basis of urgency (Rule 3.2ii).
- 5. That it be agreed to delegate to the GMCA Treasurer and GMCA Monitoring Officer to the finalising of arrangements for the scheme.
- **6.** That it be noted that the report was exempt from call in ensure the loan scheme can be introduced urgently to benefit Greater Manchester businesses as they recover from the Coronovirus crisis.

# 17 GMCA TREASURY MANAGEMENT STRATEGY STATEMENT, BORROWING LIMITS AND ANNUAL INVESTMENT STRATEGY 2020/21

That the Treasury Management Strategy Statement and Annual Investment Strategy be approved, with effect from the 1 April 2020 be approved, in particular:

- The Treasury Management Scheme of Delegation at Appendix A.
- The Treasury Management Policy Statement at Appendix C.
- The Minimum Revenue Provision (MRP) Strategy at Appendix E.
- The Treasury and Prudential Indicators listed in Section 6.
- The Borrowing Strategy outlined in Section 8.
- The Annual Investment Strategy detailed in Sections 9.
- Delegation to the Treasurer to step outside of the investment limits to safeguard the GMCA's position, as outlined in paragraph 8.16

### 18 GM HOUSING INVESTMENT LOANS FUND - INVESTMENT CAPACITY

- 1. That the strategy to maintain and increase the investment capacity of the GM Housing Investment Loans Fund through the use of other funding available to GMCA be approved.
- 2. That it be agreed to delegate authority to the GMCA Treasurer to identify and implement appropriate funding solutions in line with the strategy.

#### 19 GM HOUSING INVESTMENT LOANS FUND - INVESTMENT APPROVAL RECOMMENDATIONS

1. That the GM Housing Investment Loans Fund loans detailed in the table below be approved:

BORROWER		SCHEME		DISTRICT	LOAN
Maya	Property	Riley's	Snooker	Trafford	£1.990m
Developments Ltd		Centre,			
		Altrincha	m		
The	Sheridan	Diamond	Hall,	Oldham	£1.967m
Group Woodhouses					

2. That the GM Housing Investment Loans Fund equity investments detailed in the table below be approved;

PARTNERSHIP	FUND	DISTRICT	EQUITY INVESTMENT
Resonance Limited	Resonance Impact Investment Property Fund	GM wide	£5.000m
Resonance Limited	Resonance Learning Disabilities Fund	GM wide	£5.000m

- 3. That it be agreed to delegate authority to the GMCA Treasurer acting in consultation with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
- 4. That the following loans which were approved in April 2020 under emergency powers be noted.

BORROWER	SCHEME	SCHEME		LOAN	
Heath Farm Lane LLF	Heath	Farm	Trafford	£5.000m	
		Lane, Partington			
Specialist	Care	Stephenso	on	Oldham	£0.981m
Developments Ltd		Street			

# 20 EXCLUSION OF THE PRESS AND PUBLIC

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

### 21 GM HOUSING INVESTMENT LOANS FUND - INVESTMENT APPROVAL RECOMMENDATIONS

That the report be noted.

A link to the full agenda and papers can be found here: <a href="https://www.gmcameetings.co.uk/meetings/meeting/724/greater manchester combined a uthority">https://www.gmcameetings.co.uk/meetings/meeting/724/greater manchester combined a uthority</a>

This decision notice was issued **Tuesday 30 July 2019** on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU. The deadline for call in of the attached decisions is 4.00pm on FIELD\_CALLIN\_EXPIRY

# **Call-In Process**

In accordance with the scrutiny procedure rules, these decisions would come into effect five days after the publication of this notice unless before that time any three members of the relevant Overview and Scrutiny Committee decides to call-in a decision.

Members must give notice in writing to the Chief Executive that they wish to call-in a decision, stating their reason(s) why the decision should be scrutinised. The period between the publication of this decision notice and the time a decision may be implemented is the 'call-in' period.

Decisions which have already been considered by an Overview and Scrutiny Committee, and where the GMCA's decision agrees with the views of the Overview and Scrutiny Committee may not be called in.